

## Message Text

PAGE 01 NATO 02914 01 OF 03 271914Z

67

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 DODE-00

INT-08 OIC-04 EB-11 OMB-01 OC-06 CCO-00 OTPE-00 DRC-01

ACDA-19 /121 W

----- 053305

P R 271750Z MAY 74

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 5916

INFO OFFICE OF PREPAREDNESS, GSA WASHDC

C O N F I D E N T I A L SECTION 1 OF 3 USNATO 2914

E.O. 11652: GDS, 12/31/80

TAGS: MARR, US, NATO

SUBJECT: CEP: NATO CIVIL EMERGENCY CRISIS AND WARTIME ORGANIZATION

REF: AC/98-D/709 DATED 17 MAY, 1974

1. US POSITION REQUIRED FOR MAY 30-31 SCEPC MEETING ON DOCUMENT,  
QUOTED BELOW, WHICH WE UNDERSTAND HAS NOT YET BEEN RECEIVED IN  
WASHINGTON.

2. USNATO COMMENTS ON SUMMARY, PARA 14, FOLLOWS:

14 (A) WORDS FOLLOWING; 5TH SENTENCE TO BE DELETED.

14. (B) WORDS "AND TO MEET", ETC., IN 5TH SENTENCE TO  
BE DELETED.

14. (C) NO PROBLEM.

14. (D) TO BE DELETED.

14. (E) VARIATION OF PREVIOUS IDEA OFFERED BY US.

CONFIDENTIAL

PAGE 02 NATO 02914 01 OF 03 271914Z

14 (F) (I) SHOULD BE DELETED. THIS IS A SPECIAL  
SITUATION, ONLY APPLYING TO BRITISH SECURE HEADQUARTERS.

14 (F) (III) REFERENCE TO REGIONAL REQUIREMENT IS SOME-

THING NEW WHICH COULD BE USED TO GET AROUND PROVISIONS  
OF CURRENT ALERT SYSTEM AND IS NOT RECOMMENDED.

14 (G) MIRRORS THE UK APPROACH TO AD HOC ARRANGEMENTS AT  
THE LAST MINUTE.

14 (H) IS ALSO SUSPECT FOR THE SAME REASON AS 14 (G).

14 (J) IS SPECULATIVE AND PREJUDGES POSSIBLE CONTINGENCY  
SITUATION WHICH COULD BE ONE OF MANY.

14 (K) AGAIN SUSPECT BECAUSE OF FUNCTIONAL AND REGIONAL  
ASPECT. SUGGEST ULTIMATE US POSITION BE SPECIFICALLY  
RECORDED AT THE MEETING SO THAT NATIONAL REPS WOULD BE  
AWARE OF US POSITION FOR JUNE PLENARY.

3. BEGIN TEXT - DOCUMENT AC/98-D/709

SENIOR CIVIL EMERGENCY PLANNING COMMITTEE

NATO CIVIL EMERGENCY CRISIS AND WARTIME ORGANIZATION

COMMENTS BY THE INTERNATIONAL STAFF ON THE  
UNITED KINGDOM PAPER IN AC/98-D/708

#### INTRODUCTION

AT ITS MEETING ON 2ND-4TH APRIL, 1974, THE SENIOR  
COMMITTEE INVITED THE INTERNATIONAL STAFF TO COMMENT ON A  
PAPER TO BE PREPARED BY THE UNITED KINGDOM REGARDING  
CONSIDERATIONS WHICH MIGHT BE TAKEN INTO ACCOUNT WHEN  
DEVELOPING APPROPRIATE NATO CIVIL EMERGENCY ARRANGEMENTS FOR  
CRISIS AND WAR(1).

-----  
(1) AC/98-DS/95, ITEM IV. THE UNITED KINGDOM PAPER HAS NOW  
BEEN PUBLISHED AS AC/98-D/708  
CONFIDENTIAL

PAGE 03 NATO 02914 01 OF 03 271914Z

#### ORGANIZATIONAL CONSIDERATIONS

2. THE UNITED KINGDOM HAS STRESSED, INTER ALIA, THE  
VITAL NEED IN CRISIS AND WAR FOR FULLY-INFORMED, RAPID AND  
EFFICIENT PROCESSES OF DECISION-TAKING CENTRED ON THOSE  
POINTS WHERE THE EXISTING COMMUNICATIONS PROVIDE THE MAXIMUM  
FACILITIES, I.E. THE HIGHEST EXISTING LEVELS IN NATIONAL  
CAPITALS, OR RELOCATION SITES, AND NATO HEADQUARTERS.

3. IN C-M(71)17 IT WAS AGREED THAT IN A CRISIS THE  
COUNCIL WOULD NEED TO BE SUPPORTED BY A REINFORCED SENIOR

COMMITTEE, CONSULTANTS AND A STRENGTHENED INTERNATIONAL STAFF.  
IN WARTIME THE NATO CIVIL WARTIME AGENCIES (NCWAS) WOULD BE  
ADDED TO THIS TRUCTURE.

4. TWO OTHER MAIN CONSIDERATIONS REFERRED TO BY THE  
UNITED KINGDOM MAY BE SUMMARISED AS FOLLOWS:

(A) NORMAL PEACETIME ORGANIZATIONS AND ARRANGEMENTS,  
BOTH INTERNATIONAL AND NATIONAL, FOR MAINTAINING  
PRODUCTION, SUPPLY, TRADE AND TRANSPORT, SHOULD  
CONTINUE TO BE USED IN CRISIS AND WAR FOR SO LONG  
AS THEY WERE ABLE TO FUNCTION AND TO MEET THE  
DEFENCE REQUIREMENTS OF THE ALLIANCE; AND

(B) NEW ORGANIZATIONS, SUCH AS NCWAS, SHOULD ONLY  
BE REQUIRED TO SUPPLEMENT OR REPLACE, WHOLLY  
OR IN PART, THE NORMAL PEACETIME ORGANIZATIONS  
AND ARRANGEMENTS WHEN THE LATTER WERE UNABLE  
TO CONTINUE OR WERE NO LONGER ABLE TO MEET THE  
OVERALL DEFENCE REQUIREMENTS OF THE ALLIANCE(1)

-----  
(1) EXCLUDING THE NATO REFUGEE AGENCY (NRA), TO WHICH SPECIAL  
CONSIDERATIONS APPLY.  
-----

CONFIDENTIAL

PAGE 01 NATO 02914 02 OF 03 271924Z

67  
ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 DODE-00

INT-08 OIC-04 EB-11 OMB-01 OC-06 CCO-00 OTPE-00 DRC-01

ACDA-19 /121 W  
----- 053330

P R 271750Z MAY 74  
FM USMISSION NATO  
TO SECSTATE WASHDC PRIORITY 5917  
INFO OFFICE OF PREPAREDNESS, GSA WASHDC

C O N F I D E N T I A L SECTION 2 OF 3 USNATO 2914

5. NEITHER OF THESE CONSIDERATIONS IS NEW. THE FIRST,  
4(A) ABOVE, CAN BE SAID TO HAVE BEEN ONE OF THE MAJOR AREAS  
OF AGREEMENT REFLECTED IN THE NATIONAL REPLIES DURING THE  
1969 CASE STUDY(2). PARAGRAPH 20 OF C-M(71)17 MADE REFERENCE  
TO THE SAME THOUGHT(3).

-----  
(2) AC/98(CS)/1 TO 15 INCLUSIVE, AC/98-WP/52 AND AC/98-D/508.

(3) ".... NATIONS WOULD NECESSARILY CONTINUE TO RELY FOR AS LONG AS POSSIBLE (DURING A CRISIS OR WAR) ON PEACETIME ORGANIZATIONS AND UPON NORMAL COMMERCE FOR DEALING WITH RESOURCES".  
-----

6. THE SECOND CONSIDERATION, 4(B) ABOVE, IS A COROLLARY OF THE FIRST AND IMPLIES THAT THE COUNCIL WOULD HAVE TO DETERMINE THE POINT AT WHICH THERE WAS A NEED FOR PRERMANENT CONSULTATIVE ARRANGEMENTS IN THE FIELD COVERED BY A PARTICULAR NCWA. THIS HAS ALREADY BEEN AGREED IN PARAGRAPH 14 OF C-M(71)17 WHICH STATED:

"THE ARRANGEMENTS FOR THE NCWAS SHOULD BE  
CONFIDENTIAL

PAGE 02 NATO 02914 02 OF 03 271924Z

FLEXIBLE ENOUGH TO ENABLE THEM TO BE ACTIVATED AND BROUGHT INTO OPERATION TO THE EXTENT THOUGHT NECESSARY BY THE COUNCIL TO MEET ANY FUNCTIONAL OR REGIONAL REQUIREMENTS."

7. THE FUNCTIONAL OR REGIONAL REQUIREMENT FOR PERMANENT CONSULTATIVE ARRANGEMENTS MAY OCCUR EARLIER FOR SOME NCWAS THAN OTHERS. THE INITIAL REQUIREMENT MAY, OF COURSE, COVER ONLY PART OF THE FIELD OF WORK ENVISAGED FOR AN NCWA.

8. REFERENCE IS MADE BY THE UNITED KINGDOM TO THE POSSIBILITY THAT, IN THE PERIOD BEFORE NCWAS WERE BROUGHT INTO OPERATION, NATIONAL EXPERTS COULD BE BROUGHT TOGETHER ON AN AD HOC BASIS, AS REQUIRED, TO CONSIDER SPECIFIC SUPPLY OR TRANSPORT PROBLEMS. THE SAME PROPOSAL WAS MADE BY THE SENIOR COMMITTEE'S AD HOC GROUP ON CRISIS MANAGEMENT AND HAS BEEN INCORPORATED IN THE DRAFT NATO CIVIL EMERGENCY CRISIS MANAGEMENT HANDBOOK(4).

-----  
(4) AC/98-D/651, PARAGRAPH 4 OF THE ANNEX, AND AC/98-WP/88,  
PARAGRAPH 2.19 OF APPENDIX C  
-----

9. THE UNITED KINGDOM HAVE STATED THAT THE FOREGOING CONSIDERATIONS IN NO WAY AFFECT THEIR VIEW THAT PLANNING FOR THE NCWAS, AS ORIGINALLY CONCEIVED, SHOULD GO FORWARD IN ACCORDANCE WITH THE CURRENT WORK PROGRAMMES.

THE ESTABLISHMENT OF NCWAS

10. IF THE FOREGOING CONSIDERATIONS PROVE ACCEPTABLE,

THE ARRANGEMENTS FOR ESTABLISHING AN NCWA, I.E. COMPLETING THE PHYSICAL ARRANGEMENTS AND ASSEMBLING THE PERSONNEL, COULD EITHER BE MADE BEFORE THE FUNCTIONAL OR REGIONAL REQUIREMENT ARISES OR ONCE THE REQUIREMENT HAS BEEN RECOGNISED. THE TERMS OF PARAGRAPH 14 OF C-M(71)17 DO NOT ENVISAGE THAT ALL NCWAS WOULD BE AUTOMATICALLY ESTABLISHED IN A CRISIS.

CONFIDENTIAL

PAGE 03 NATO 02914 02 OF 03 271924Z

11. BECAUSE OF THE DIFFERENT TYPES AND STATES OF PREPAREDNESS OF NCWA HEADQUARTERS, DIFFERING PERIODS OF TIME MAY HAVE TO BE ALLOWED FOR THE COMPLETION BY THE HOST COUNTRIES OF THE PHYSICAL PREPARATIONS OF THE VARIOUS NCWA PREMISES, INCLUDING COMMUNICATIONS. AS THE NATURE AND RATE OF DEVELOPMENT OF A CRISIS OR A WAR CANNOT BE FORESEEN, PRUDENCE WOULD SEEM TO INDICATE THAT THE COMPLETION OF THESE PHYSICAL ARRANGEMENTS SHOULD BE STARTED AT A FAIRLY EARLY STAGE, SUBJECT TO SECURITY CONSIDERATIONS.

12. THERE MAY NOT, HOWEVER, BE THE SAME NEED FOR URGENCY IN REGARD TO THE EARLY ASSEMBLY OF NATIONAL REPRESENTATIVES AND ALL NCWA STAFF AT THEIR HEADQUARTERS. THE UNITED KINGDOM HAS SUGGESTED IF THIS WAS DONE TOO EARLY IT COULD PLACE THE SECURITY OF HEADQUARTERS AT RISK UNNECESSARILY AND MIGHT DEPRIVE CAPITALS OF THE SERVICES OF SENIOR PEOPLE.

13. FOR THE SAME SECURITY REASONS, COMMUNICATIONS PROVIDED AT NCWA HEADQUARTERS SHOULD NOT BE USED FOR THE TRANSMISSION OF INFORMATION DURING THE PREPARATORY STAGES REFERRED TO IN PARAGRAPH 11. ALTERNATIVE ARRANGEMENTS SHOULD, THEREFORE, BE MADE, IN CONJUNCTION WITH THE HOST COUNTRY CONCERNED AS PART OF PEACETIME PLANNING, TO RECEIVE INFORMATION ON BEHALF OF THE NCWA DURING THE CRISIS PERIOD SO THAT IT COULD START WORK WITHOUT DELAY WHEN REQUIRED.

SUMMARY

14. IF THE CONSIDERATIONS SET OUT BY THE UNITED KINGDOM AND IN THIS PAPER PROVE GENERALLY ACCEPTABLE, THE SENIOR COMMITTEE INPLENARY SESSION MAY WISH TO CONFIRM THE FOLLOWING PRINCIPLES AS A BASIS FOR FUTURE PLANNING FOR THE NATO CIVIL EMERGENCY ORGANIZATION IN CRISIS AND WAR:

CONFIDENTIAL

PAGE 01 NATO 02914 03 OF 03 271934Z

67

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 DODE-00

INT-08 OIC-04 EB-11 OMB-01 OC-06 CCO-00 OTPE-00

ACDA-19 DRC-01 /121 W

----- 053367

P R 271750Z MAY 74

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 5918

INFO OFFICE OF PREPAREDNESS, GSA WASHDC

C O N F I D E N T I A L SECTION 3 OF 3 USNATO 2914

(A) BECAUSE THE NATURE AND RATE OF DEVELOPMENT OF A FUTURE CRISIS OR WAR CANNOT BE FORESEEN THE CIVIL EMERGENCY ORGANIZATION ARRANGEMENTS OF THE ALLIANCE MUST BE SUFFICIENTLY FLEXIBLE TO ADJUST TO ANY CONTINGENCY; THERE WOULD BE A VITAL NEED THROUGHOUT FOR FULLY-INFORMED, RAPID AND EFFICIENT PROCESSES OF DECISION-TAKING;

(B) NORMAL PEACETIME ORGANIZATIONS AND ARRANGEMENTS, BOTH INTERNATIONAL AND NATIONAL, FOR MAINTAINING PRODUCTION,SUPPLY, TRADE AND TRANSPORT, SHOULD CONTINUE TO BE USED IN CRISIS AND WAR FOR SO LONG AS THEY WERE ABLE TO FUNCTION AND TO MEET THE DEFENCE REQUIREMENTS OF THE ALLIANCE;

(C) AS AGREED IN C-M(71)17, THE CIVIL EMERGENCY SUPPORT FOR THE COUNCIL WOULD BE STRENGTHENED AT AN APPROPRIATE POINT IN A CRISIS BY THE REINFORCEMENT OF THE SENIOR COMMITTEE AND THE INTERNATIONAL STAFF AND BY THE APPOINTMENT OF CONSULTANTS;

(D) NEW ORGANIZATIONS, SUCH AS NCWAS, SHOULD ONLY BE CONFIDENTIAL

PAGE 02 NATO 02914 03 OF 03 271934Z

REQUIRED TO SUPPLEMENT OR REPLACE, WHOLLY OR IN PART, THE NORMAL PEACETIME ORGANIZATIONS AND ARRANGEMENTS WHEN THE LATTER WERE UNABLE TO CONTINUE OR WERE NO LONGER ABLE TO MEET THE OVERALL DEFENCE REQUIREMENTS OF THE ALLIANCE;

(E) IF A PARTICULARLY SUPPLY OR TRANSPORT PROBLEM AROSE AT NATO LEVEL BEFORE THE APPROPRIATE NCWA HAD BEEN BROUGHT INTO OPERATION AND THIS PROBLEM COULD NOT BE DEALT WITH BY THE SENIOR COMMITTEE AND THE CONSULTANTS, EXPERTS FROM THE INTERESTED MEMBER

COUNTRIES WOULD BE CALLED TOGETHER AD HOC TO  
RESOLVE THE PROBLEM ON THE BASIS OF NATIONAL  
INSTRUCTIONS;

(F) THE COMPLETION OF THE PHYSICAL PREPARATIONS FOR  
NCWA HEADQUARTERS WOULD BE PUT IN HAND BY THE HOST  
COUNTRIES DURING THE CRISIS(1), HAVING REGARD IN  
EACH CASE TO:

(I) THE NEED FOR SECURITY;

(II) THE NATURE AND PEACETIME STATE OF READINESS  
OF THE PREMISES; AND

-----  
(1) THIS MAY INVOLVE THE ASSISTANCE OF SELECTED MEMBERS OF THE  
FIRST ECHELONS OF NCWAS, SEE AC/98-WP/98(REVISED)  
-----

(III) SO FAR AS IT COULD BE FORESEEN, THE SRGREAO  
OF URGENCY, IBYE. WHETHER OR NOT A FUNCTIONAL  
OR REGIONAL REMUMMBXHW THSKNV- MIGHT  
RMNWB ARISE; (#)

(G) AT THE SAME TIME AS THE PHYSICAL PREPARATIONS WERE  
PUT IN HAND, THE STAFFING AOAFDZUQ(#) I.E. HAREZPDLLQ OF VACANT POST  
SN SECURITY CLEARANCES BY DOCUMENTATION, WOULD BE COMPLETED, INCLUD-  
ING THE  
ARRANGEMENT ROUQ  
UKCFV MWYDBHJPYV  
CONFIDENTIAL

PAGE 03 NATO 02914 03 OF 03 271934Z

ZSSCHOIAT(#) NATIONAL REPRESENTATIVES AND THE STAFF FOR  
AN NCWA WOULD NOT, HOWEVER, BE ASSEMBLED UNTIL  
THE COUNCIL CONSIDERED THAT A FUNCTIONAL OR  
REGIONAL REQUIREMENT FOR THE NCWA APPEARED  
IMMINENT; ASSEMBLY WOULD, IN THE FIRST INSTANCE,  
TAKE PLACE AT A STAGING AREA;

(J) DURING THE PREPARATORY STAGES REFERRED TO ABOVE,  
NO INFORMATION WOULD BE SENT TO AN NCWA VIA ITS  
COMMUNICATIONS SYSTEM; ALTERNATIVE ARRANGEMENTS  
SHOULD BE MADE, IN CONJUNCTION WITH THE HOST  
COUNTRY CONCERNED AS PART OF PEACETIME PLANNING,  
TO RECEIVE SUCH INFORMATION ON BEHALF OF THE NCWA  
DURING THE CRISIS PERIOD SO THAT THE NCWA COULD  
START WORK WITHOUT DELAY WHEN REQUIRED; AND

(K) AN NCWA WOULD BE BROUGHT INTO OPERATION WHEN A  
FUNCTIONAL OR REGIONAL REQUIREMENT IN ITS  
PARTICULAR FIELD OF INTEREST WAS RECOGNISED BY  
THE COUNCIL.

15. IF THE FOREGOING PRINCIPLES ARE CONFIRMED:

(A) MEMBER COUNTRIES, THE PERMANENT SESSION AND  
PLANNING BOARDS AND COMMITTEES MIGHT BE INVITED  
TO TAKE THEM INTO ACCOUNT IN FUTURE PLANNING; AND

(B) CONSEQUENTIAL AMENDMENTS WILL BE NECESSARY TO  
AC/98-WP/98(REVISED) - "ARRANGEMENTS FOR BRINGING  
NCWAS INTO OPERATION".

(SIGNED) M. DEVEGLIA  
DIRECTOR, CEP DIRECTORATE

END TEXT.  
RUMSFELD

NOTE BY OC/T: (#) AS RECEIVED, CORRECTION TO FOLLOW.

CONFIDENTIAL

<< END OF DOCUMENT >>



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 11 JUN 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 MAY 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974ATO02914  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS, 12/31/80  
**Errors:** n/a  
**Film Number:** n/a  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740587/abbryvdy.tel  
**Line Count:** 398  
**Locator:** TEXT ON-LINE  
**Office:** n/a  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 8  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** AC/98-D/709 DATED 17 MAY, 1974  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** garlanwa  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09 APR 2002 by shawdg>; APPROVED <09-Sep-2002 by garlanwa>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CEP: NATO CIVIL EMERGENCY CRISIS AND WARTIME ORGANIZATION  
**TAGS:** MARR, US, NATO  
**To:** STATE INFO OFFICE OF PREPAREDNESS, GSA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005